

<b>SUSTAINABLE GROWTH SCRUTINY COMMITTEE</b>	<b>Agenda Item No. 5</b>
<b>16 NOVEMBER 2009</b>	<b>Public Report</b>

## Report of the Deputy Chief Executive

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### PETERBOROUGH INTEGRATED DEVELOPMENT PROGRAMME (IDP)

#### 1. PURPOSE

- 1.1 To seek the scrutiny committee's views on the emerging Integrated Development Programme (IDP) prior to its consideration by Cabinet (and subsequent publication thereafter).

#### 2. RECOMMENDATIONS

- 2.1 That the Committee scrutinises the draft Peterborough Integrated Development Programme and makes any appropriate recommendations before it is presented to Cabinet for approval.

#### 3. LINKS TO THE SUSTAINABLE COMMUNITY STRATEGY AND LOCAL AREA AGREEMENT

- 3.1 The Sustainable Community Strategy (SCS) forms the backbone of the IDP. If we are to achieve the vision and objectives of the SCS we will need timely provision of infrastructure. The IDP is the 'infrastructure plan' supporting the SCS and other council policy (most notably the Peterborough Core Strategy).
- 3.2 A wide range of targets in the LAA are also dependent on the provision of infrastructure.

#### 4. BACKGROUND

- 4.1 The IDP has been prepared by, and is important to, all Council departments.
- 4.2 The IDP:
- Summarises key growth strategies and plans for Peterborough, and shows how they complement one another.
  - Sets out what infrastructure and support Peterborough needs for the next 15 years or so, why we need it, who will deliver it, and what it might cost. For a variety of audiences, it shows, and gives confidence to them, that we have a coordinated plan of action on infrastructure provision.
  - Forms the basis for bidding for Council wide funding, whether that be from: Government; Government Agencies; lottery and other grants; charities; private sector investment; and developer contributions (s106 and potentially CIL).
- 4.3 The IDP is in two parts:
- (i) a main document (around 50-60 pages)
  - (ii) a schedule of infrastructure items, costs etc (excel sheets)

These two elements are available on line at: [Peterborough Integrated Development Programme](#)

and a copy has been placed in each of the Members Group Rooms. An executive summary is attached at Appendix A to this report.

- 4.4 The IDP is not a statutory document. Its existence has come about via an EEDA / Regional Cities East initiative, who for a couple of years have been trialling the IDP process with a select few places in the East of England, Peterborough being one of them. EEDA's aim is for all major growing places in the East to prepare an IDP, so as to assist places in justifying, and set the context for, bids for funding from EEDA and other public sector funders.
- 4.5 EEDA has prepared a 'toolkit' to help places prepare an IDP. The toolkit is very much a flexible guide and as such places have gone about preparing their IDP in different ways and to differing levels of detail. The Peterborough draft under consideration today can be regarded as one of, if not the, most comprehensive and detailed IDP prepared to date in the region.
- 4.6 The reason this comprehensive route was taken for Peterborough is threefold:
- (a) there was a desire to prepare something which was useful and long lasting, rather than a 'glossy brochure' type document that it could be argued that others have prepared (and which risk having limited real impact or purpose);
  - (b) we are to use the IDP as our 'infrastructure strategy' in support of the Peterborough Core Strategy, thus meeting the requirements of Government's PPS12 on development plan making whereby we are required to prepare such an infrastructure strategy.
  - (c) we are also to use the IDP as our required evidence base to justify 'charging' developers a financial contribution for wider infrastructure (via the s106 route, or potential Community Infrastructure Levy (CIL) in the future).
- 4.7 As such, we have not prepared an IDP for the sake of it, but rather prepared it to act as a key, robust document which meets other necessary requirements in addition to EEDA's 'basic' IDP toolkit.
- 4.8 The IDP will also act as an essential base document for any bids for funding which the city makes; as officers across the City Council will testify, the most successful bidders are those who set out a clear evidence base of funding need, a clear context for the bid, and can demonstrate clear governance and delivery arrangements. The IDP meets these criteria.
- 4.9 To be absolutely clear, the IDP does not set out any new council policy or strategy or 'business plan'; it is merely a programme management coordinating document highlighting what is happening in the city, what infrastructure we need, and who and how we will pay for it. It pulls all this information together from existing (but dispersed) existing strategies, plans and business plans.
- 4.10 The IDP, once approved by Cabinet, will be published.

## **5. KEY ISSUES**

- 5.1 It is very difficult to accurately predict what infrastructure is needed (short or long term), what it will cost and who will fund it. The IDP can only be regarded as an attempt in this regard, and a coordination tool.
- 5.2 The most crucial aspect of delivering infrastructure is securing funding. Scrutiny Committee should therefore focus attention on the 'packages' of infrastructure being put forward (Chapter 3 of the main document) and consider whether they are appropriate. Scrutiny Committee should then satisfy itself that the infrastructure items being put forward in the separate schedule appear sound (notwithstanding the fact that the schedule can only be regarded as a 'snapshot' in time and infrastructure items will be added, deleted or amended on what will be a 'live' schedule and programme management assistance tool).
- 5.3 If these two aspects can be successfully achieved, together with a sound and coherent 'story' (i.e. chapter 2 of the IDP) setting the context for the infrastructure packages and schedules,

then there can be considerable optimism that the City will maximise its chances of success in securing infrastructure funding as well as being confident we are coordinating our plans and resources. If it adopts the IDP, PCC is well ahead of its competitors in this regard, and should reap rewards accordingly, because very few local authorities have even attempted to undertake the difficult task of preparing an IDP.

## **6. IMPLICATIONS**

6.1 The IDP does not have any direct financial or policy implications (i.e. it is not seeking spend nor is it setting any new strategy or policy). However, if the IDP is successfully produced, used and updated, the financial gains that can be achieved through the IDP could be substantial. In addition, the IDP could significantly improve cross-departmental efficiency, working and coordination.

## **7. CONSULTATION**

7.1 The IDP has had extensive consultation internally with officers, and selectively with external bodies (eg PCT). There has not been, nor is there any intention to have, any wider public consultation on the document.

7.2 However, because the IDP will form the evidence base of the Core Strategy and other Council strategies (most notably those relating to developer contributions), then indirectly the IDP will be available for comment and scrutiny by the public when those respective strategies which rely upon it are subject to consultation.

## **8. NEXT STEPS**

8.1 The IDP is scheduled to go to Cabinet for final approval on 14 December. Thereafter the document will be published.

## **9. BACKGROUND DOCUMENTS**

Used to prepare this report, in accordance with the Local Government (Access to Information) Act 1985

9.1 The IDP refers to, and been informed by, a wide range of publicly available documents, including: the Sustainable Communities Strategy, the various documents forming the Local Delivery Framework, and regional documents (such as the East of England Plan and the Regional Economic Strategy). Full details are contained within the IDP document.

## **10. APPENDICES**

10.1

1. Executive summary of the IDP (attached to this agenda item)
2. the main IDP document (available as per outlined in the agenda report)
3. the IDP schedule of infrastructure (available as per outlined in the agenda report).

# Peterborough Integrated Development Programme (IDP) (draft for Sustainable Growth Scrutiny Committee on 16 Nov)

EXECUTIVE SUMMARY



Opportunity Peterborough  
urban regeneration company



# EXECUTIVE SUMMARY

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## Introduction and Purpose of an IDP

The Peterborough Integrated Development Programme (IDP) provides a single delivery programme for strategic capital-led infrastructure. The purpose of the IDP is to:

- Summarise key strategies and plans for Peterborough, highlight their individual roles and importantly show how they complement one another.
- Set out what infrastructure and support Peterborough needs for the next 15 years or so, why we need it, who will deliver it, and what it might cost. For a variety of audiences, it shows, and gives confidence to them, that we have a coordinated plan of action on infrastructure provision.
- Form the basis for bidding for funding, whether that be from: Government; Government Agencies; lottery and other grants; charities; private sector investment; and developer contributions (s106 and potentially CIL).

In this context, the IDP is the fundamental bedrock to support two emerging policy documents of the City Council: the Core Strategy (CS) and the Planning Obligations Implementation Scheme (POIS).

The IDP identifies key strategy priorities and infrastructure items which will enable the delivery of the city's growth targets. The projects that are proposed are priorities for funding. They are not unstructured 'wish-lists', instead they are well evidenced investment priorities that will contribute to enhancing the area's economic performance, accommodating physical growth and providing a basis for prosperous and sustainable communities.

## Document Preparation

The document has been prepared by Peterborough City Council (PCC) and Opportunity Peterborough (OP), with the assistance from EEDA and other local strategic partners within Peterborough.

## Key strategies and plans for Peterborough

The IDP summarises key plans, strategies and associated targets within them, including:

- The Sustainable Community Strategy, with its vision of a 'bigger and better Peterborough';
- The Core Strategy, with its emerging targets of around 26,000 new homes and complementary job growth;
- Growth aspirations, such as the proposed Great Haddon urban extension;
- Regeneration aspirations, such as the intensification of the City Centre and the regeneration of our Neighbourhoods; and
- Regional aspirations for Peterborough, as set out in documents such as the East of England Plan and Regional Economic Strategy.

The IDP also makes commentary on the latest social and economic issues which the City faces, such as employment and unemployment rates, job creation, and skill levels.

## Issues, Opportunities and Infrastructure Needs

To deliver the targets and aspirations of the key plans and strategies there is a need for significant amounts of infrastructure. The IDP groups these needs into 'packages' of infrastructure requirements, under two broad headings:

- Spatial packages i.e. infrastructure needs to deliver large scale spatial initiatives such as the city centre and urban extensions.
- Thematic packages i.e transport, environmental, utilities, etc, infrastructure needs to complement the growth.

## Infrastructure Schedule

To complement the main IDP report is a schedule of named infrastructure items, listed under the aforementioned spatial and thematic packages. This schedule is intended to be 'live' and updated frequently as and when infrastructure is completed, added or deleted.

### Total Infrastructure Cost

Whilst only regarded as a 'snap shot' in time, the following illustrates the kind of financial cost of providing the infrastructure to support the growth (with full details and breakdown in the schedule):

<b>Infrastructure theme</b>	<b>Infrastructure Cost (min estimate)</b>	<b>Infrastructure Cost (max estimate)</b>
<b>Transport</b>	£600m	£950m
<b>Education</b>	£175m	£200m
<b>Environment</b>	£65m	£120m
<b>Utilities / Services</b>	£120m	£195m
<b>Employment</b>	£10m	£20m
<b>Community Infrastructure (including affordable housing)</b>	£380m	£465m
<b>Totals (appx)</b>	<b>£1.350bn</b>	<b>£1.95bn</b>

### Governance Arrangements and Funding the Infrastructure

The IDP sets out, in brief terms, how the City intends to manage its infrastructure programme, though it notes this is under review at the moment partly reflecting the outcome of this IDP and other key documents such as the imminent final draft Core Strategy.

The IDP also sets out some preliminary ideas as to how the infrastructure will be funded. This is not a straight forward issue, and will involve contributions from a wide range of public sources (councils, agencies and government departments) and private sources (utility companies; private sector developers). The IDP itself will be an essential tool in bidding for funds and justifying contributions from such public and private partners.

### Future IDP Reviews

The IDP is holistic. It is founded on a database for infrastructure provision that reflects delivery by the private sector, the City Council and a range of agencies and utilities. All partners are committed to developing the IDP's breadth further through engagement with a broader range of stakeholders, including those from the private sector.

This document shows a "snap shot" in time and some elements will need to be reviewed in the context of activity on the growth agenda such as the emerging Core Strategy, City Centre Area Action Plan (CCAAP), and the Long Term Transport Strategy (LTTTS) plus other strategic and economic strategies and plans that are also identifying key growth requirements. As such, it is intended that this IDP will continue to be refreshed in order to remain fit-for-purpose.